Development Assistance of the European Union
Setting the Scene!

RHSC Annual Meeting
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IPPF EN Regional Director
Content

1. The European Union at a glance: Players, Political environment and Policy making

2. The European Development Aid: Member states and EC ODA commitments and levels

3. The complexity of EU development aid:
   - EC funding instruments and streams
   - New trends

4. Our advocacy role: Challenges, Needs and Response
1 - The European Union at a Glance
1- The political environment

European Union: 27 Member States (MS) + 3 EU institutions
- Each MS = own development policy and budget
- Development is a « community » domain – EC has own policy
- Since 2005: common vision on development by EC and MS with adoption of European Development Consensus

Rather difficult Political environment
- Among MS:
  - very diverse views on development and SRHR
  - Increased conservatism after enlargement to 12 new countries
- EU Institutions: in general, rather conservative
  - European Parliament: Majority of conservative party (EPP)
  - European Council: SRHR champions as well as major opponents
  - EC: rather right winged Commission + Development not prioritised
1- The EU institutions

EUROPEAN UNION
European Community +
27 Member States

European Council
= 27 Heads of State

European Parliament
= 785 elected at national level

European Commission
= 27 Commissioners

Council of the EU
= Ministers

EP Committees

Directorates
= Civil Servants
1- The EU decision making process

The EC proposes; the EP and the Council co-decide…

This implies finding compromise with:

- A multiplicity of players
- With different institutional interests (EU/ MS)
2 - European Union Official Development Aid
2- European Union Official Development Aid (ODA)

- EU remains the world’s biggest donor in 2007
  - ~60% of DAC ODA with 46 Billion Euros

- BUT European aid fell by 1.7 Bn € in 2007
  - 1st time EU sees decrease since EU’s aid commitments in 2002
  - EU ODA as a share of GNI fell from 0.41% to 0.38%

- Split between Member States and European Commission

<table>
<thead>
<tr>
<th>Member states (MS) themselves</th>
<th>European Commission (EC)</th>
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<tbody>
<tr>
<td>~80% of EU ODA (~37.5Bn €)</td>
<td>~20% of EU ODA (8.6Bn €)</td>
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<td>Major differences among them</td>
<td>EC took up role of monitoring MS ODA growth</td>
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2- Member States Aid : EU Commitments

- AIM: Reach 0.7% ODA/GNI by 2015

  - Individually: 0.33% ODA/GNI + those at 0.7% to maintain
  - Collectively: 0.39% ODA/ GNI

- New commitments(2005): intermediate targets for 2010
  - Individually:
    1) 0.51% ODA/GNI for EU-15 + those at 0.7% to maintain
    2) 0.17% ODA/GNI for 12 NMS and 0.33% for 2015
  - Collectively: 0.56% ODA/GNI
Are the EU MS on track to meet the targets? EU-15

The position of the arrows represent the 2007 ODA/GNI level for each country. The direction of the arrow indicates whether ODA went up or down from 2006 levels. Arrows are coloured: green if the MS is "on track" with a clear timetable to meet the 2010 target of 0.51% ODA/GNI; orange if the MS is "on track" and planning to reach the 2010 target of 0.51% ODA/GNI but does not have a clear timetable, and red if it is not "on track", and needs to substantially reinforce efforts to reach the target. A diamond indicates that ODA levels stayed the same from 2006 to 2007.
Are the EU MS on track to meet the targets? EU-12

The position of the arrows represent the 2007 ODA/GNI level for each country. The direction of the arrow indicates whether ODA went up or down from 2006 levels. Arrows are coloured: green if the MS is “on track” with a clear timetable to meet the 2010 target of 0.51% ODA/GNI; orange if the MS is also “on track” and planning to reach the 2010 target of 0.51% ODA/GNI but does not have a clear timetable; and red if it is not “on track”, and needs to substantially reinforce efforts to reach the target. A diamond indicates ODA levels stayed the same from 2006 to 2007.

- 2015 target of 0.33% ODA/GNI
- 2010 target of 0.17% ODA/GNI
- ODA/GNI at time of EU accession
- Will reach 0.17% ODA/GNI in 2011
3 - The complexity of the European Union Development Aid
3 - European Commission’s ODA

- EC ODA allocated in 2 ways:
  1. EC budget (~56%)
  2. The European Development Fund (EDF) (~37%)

- 2 parallel funding systems according to region:
  - Different management (EC versus MS)
  - Different political implications for democratic accountability
    - EC budget: legal basis for EP to monitor
    - EDF: no legal basis for EP to monitor
3- EC ODA – Geographical scope

EC budget
1. Development Coop Instrument (DCI)
   17Bn € (2007-2013)
2. European Neighbourhood and Partnership Inst (ENPI)
   12Bn € (2007-2013)

European Development Fund (EDF)
22.8Bn €: 2008-13 (10th EDF)

1- Latin America and Asia (incl: Central Asia, South Africa and some Middle East countries)
   - Ruled by DCI

2 - European Neighbourhood
   (Caucasus, North Africa and some Middle East countries)
   - Ruled by ENPI

African Caribbean and Pacific countries (ACP)
   - 78 countries
   - Ruled by Cotonou agreement
### 3- EC ODA: Funding Streams (a)

<table>
<thead>
<tr>
<th>Thematic</th>
<th>Geographic</th>
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<tbody>
<tr>
<td>▪ Sectoral programmes</td>
<td>▪ Country strategic papers (CSPs)</td>
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<tr>
<td>▪ Small &amp; decreasing in EC budgets (cover also ACP!)</td>
<td>▪ 80 to 90% of all funding</td>
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<tr>
<td>▪ Large amounts in EDF but vague priorities</td>
<td>▪ In DCI benchmark of 20% to health and education</td>
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<tr>
<td></td>
<td>▪ In EDF, no specific benchmark</td>
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3- EC ODA: Funding Streams (b)

**Thematic**

- **EC budget:**
  - Health = half of « Investing in people »
  - SRHR= 15% of Health sub-heading
  - Average of 12 million Eur/Year
  - 2003-2006= 18 million/year

**Geographic**

In general, ACP CSP:

- Little focus on MDG areas
- Few CSP chose health as priority (O chose SRHR)
- Only 4% of EDF to health
- Strong focus on budget support with limited monitoring possibilities for SRHR
- Weak participation of civil society and parliamentarians in process
3- EC ODA: New Trends

- Increased focus on Budget Support from the EC
  - In 10th EDF, 47% of aid via Budget Support!
  - Ownership principal
  - BUT Monitoring and access concerns, esp SRHR

- Increased Role of EC delegations + larger budgets
  - Decentralisation principal – being closer to needs
  - BUT Monitoring concerns
  - BUT Concerns around lack of expertise on SRHR in Delegations
**3- EC ODA: New Trends**

- **Increased focus on Budget Support from the EC**
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  - Decentralisation principal – being closer to needs
  - BUT Monitoring concerns
  - BUT Concerns around lack of expertise on SRHR in Delegations
  - BUT advocacy capacity from southern civil society
4 – Advocacy: Challenges, Needs and Response
4 - Challenges for Advocacy

- Complexity of the European Union itself
  - Multiplicity of players
  - Difficult decision making process

- Multi-layered Development Assistance structure
  - 2007: new instruments in place
  - Parallel systems: EC budget/ EDF with different interests
  - Bulk of funding in geographical instruments (less monitoring)
  - Lack of democratic scrutiny – esp concerns for SRH

- ODA levels disappointing

- New funding trends
  - Makes tracking difficult
  - Advocacy in South also key
4- what we need to do?

- Ensure a large advocacy network covering all players
  - Focus on national governments and European level
  - Work on the interactions between Brussels and Capitals
  - Include the South (EC delegations/ embassies)

- Focus on geographical instruments and improve monitoring for social issues (including better democratic scrutiny)

- Advocate for inclusion of guarantees/benchmarks for SRHR in new funding instruments

- Increase ODA levels
5- what is...

18 European NGOs advocating for increased European donor support to RH Supplies in the South by:

- honouring commitments to support implementation of ICPD plan of action
- Supporting implementation of MDGs, particularly MDG5 target on universal access to reproductive health
### Consortium partners

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<td>The International Planned Parenthood Federation</td>
<td><a href="http://www.ippfen.org/en">http://www.ippfen.org/en</a></td>
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<td>European Network (IPPF EN) in Brussels</td>
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<td>Deutsche Stiftung Weltbevoelkerung (DSW) in Germany</td>
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<td>Equilibres et Populations (E&amp;P) in France</td>
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<td>The European Parliamentary Forum on Population and Development (EPF) on Parliamentarians throughout Europe</td>
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<td>Interact Worldwide in the UK</td>
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<td>Marie Stopes International Brussels Office (MSI) in Brussels</td>
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<td>Sex &amp; Samfund – Danish Family Planning Association (Denmark)</td>
<td><a href="http://www.sexogsamfund.dk/">http://www.sexogsamfund.dk/</a></td>
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<td>The Swedish Association for Sexuality Education (RFSU) in Sweden</td>
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<td>Vaestoliitto in Finland</td>
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<td>World Population Foundation (WPF) in The Netherlands</td>
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<td>Norwegian Association for Sexual and Reproductive Health and Rights (NSRR) in Norway</td>
<td><a href="http://www.nsrr.org/">http://www.nsrr.org/</a></td>
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<td>Associação para o Planeamento da Família (APF) in Portugal</td>
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<td>Federación de Planificación Familiar Estatal (FPFE) in Spain</td>
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<tr>
<td>Swiss Foundation for Sexual and Reproductive Health (PLANeS) in Switzerland</td>
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Tackling the RHS Challenge

Goal:
- To help close the gaps between the need, demand and availability of the supplies that are integral to reproductive health programmes, which are a critical step in achieving the Millennium Development Goals.

Objectives:
- To increase financial and political support and commitment among European policy, decision and opinion makers on Reproductive Health Supplies (RHS)
- To expand the support base among European civil society for RHS
For more detailed information on Countdown 2015, visit:

www.countdown2015europe.org
THANKS!

For more information on the content of the presentation:

Website: www.ippfen.org

Contact: ewuyts@ippfen.org